

**Agenda**  
**Grainger County Commission Meeting**  
**Monday December 8, 2025 @ 6:00PM**

Meeting will be open to General Public

1. Call to Order
2. Invocation
3. Pledge to Flag
4. Roll Call
5. Public Comments
6. Approval of Agenda and Addendums as required
7. Approve minutes and corrections as required for November 10, 2025 meeting.
8. Election of Notaries
9. Approval of Notary Bonds
10. Elections
  - A. For the expiring term of Jimmy Frye on Parks and Recreation board please consider Jimmy for another 5-year term. Term will expire 12/13/30.
  - B. For the expiring term of Jennifer Holt on EMS board please consider Jennifer for another 3-year term. Term will expire 12/31/28.
  - C. For the expiring term of Tina Davis, Darrell Williams, Wendy Noe, Justin Epperson and Rodney Overbay please consider all five individuals for another 1-year term. Term will expire 12.31.26.
11. Reports-Annual, Quarterly and Monthly
  - A. Mayor -
  - B. Sheriff Monthly report-Report will be provided at meeting.
  - C. Trustee Monthly Report-Report will be provided at meeting.
12. Committee/Director Reports
  - A. Parks and Recreation report- Report included in packet.

- B. EMS report-Report will be provided at meeting.
- C. 911 report-Report will be provided at meeting.
- D. Sanitation Report-Report included in packet.

13. Budget Amendments

- A. General Fund & ARP - Amendments included in packet
- B. Department of Education - Amendments included in packet
- C. Grainger County Sheriff's Department- Amendment included in packet.

14. Resolutions

- A. Annexation Resolution 12.8.25A (Lane will be attending meeting to discuss)
- B. Resolution 12.8.25B Authorizing a \$12.50 cost in misdemeanor and felony prosecutions in Grainger County for the purpose of defraying the cost of legal representation and support services provided indigent defendants in criminal proceedings.

15. New Business

- A. Discuss and consider purchase of Blaine Medic 4 building from Delbert Morgan. More information will be provided at meeting.
- B. Approve the surplus of Sheriff Department vehicles to be sold on govdeals.com (Included in packet)
- C. Approve the transfer of Sheriff Department vehicles (Included in packet)
- D. Approve the surplus of Taser equipment by Sheriff Department and donate to Hancock County Sheriff Department (Included in packet).

16. Unfinished Business

- A.

17. Misc.

- A.

Next Commission meeting: January 12, 2026 @ 7:00 PM

Adjournment



November 25, 2025

Grainger County Commission:

The Grainger County Parks and Recreation Department would like to provide you with a department report covering through November 25, 2025.

#### Youth Basketball league

Sign ups for the youth basketball league started on Monday October 20 and closed on Monday, November 24. We hope to start practice on Monday December 15, 2025 with the season starting on Monday January 19, 2026. As of this report we have 270 kids signed up with a total of 34 teams. Anyone signing up now will go on a wait list.

#### Community Centers

We have both our community centers Washburn and Thorn Hill rented every full weekend and several week days in December for Christmas party's and Church Dinners.

Feel free to contact my office with any questions or concerns at any time at 865-828-9900 or by email at [randy.evans@graingercountyttn.gov](mailto:randy.evans@graingercountyttn.gov).

Sincerely,

A handwritten signature in black ink that reads "Randy Evans". The signature is fluid and cursive, with the first name "Randy" and last name "Evans" clearly distinguishable.

Randy Evans

Director

Grainger County Parks & Recreation

**GFL ENVIRONMENTAL DISPOSAL COST TRENDING**

	Fuel		
	Haul/Rental	Sur-charge	Total
7.31.24	\$50,822.26	\$2,311.34	\$53,133.60
8.31.24	\$49,987.41	\$2,333.64	\$52,321.05
9.30.24	\$46,002.40	\$1,901.59	\$47,903.99
10.31.24	\$53,047.21	\$2,059.92	\$55,107.13
11.30.24	\$49,990.01	\$1,935.68	\$51,925.69
12.31.24	\$54,170.07	\$1,969.43	\$56,139.50
1.31.25	\$43,527.20	\$1,351.52	\$44,878.72
2.29.25	\$45,694.84	\$1,791.32	\$47,486.16
3.31.25	\$52,841.18	\$2,165.25	\$55,006.43
4.30.25	\$50,690.62	\$1,860.64	\$52,551.26
5.31.25	\$55,220.68	\$2,020.59	\$57,241.27
6.30.25	\$49,467.64	\$1,570.60	\$51,038.24
Total	<b>\$601,461.52</b>	<b>\$23,271.52</b>	<b>\$624,733.04</b>
<b>Budget - 2024-25</b>			<b>\$620,000.00</b>

7.31.25	\$54,456.73	\$2,114.58	\$56,571.31
8.31.25	\$53,538.75	\$2,505.66	\$56,044.41
9.30.25	\$51,062.50	\$2,004.41	\$53,066.91
10.31.25	\$53,113.97	\$2,366.46	\$55,480.43
11.30.25			\$0.00
12.31.25			\$0.00
1.31.26			\$0.00
2.29.26			\$0.00
3.31.26			\$0.00
4.30.26			\$0.00
5.31.26			\$0.00
6.30.26			\$0.00
Total	<b>\$212,171.95</b>	<b>\$8,991.11</b>	<b>\$221,163.06</b>
<b>Budget - 2025-26</b>			<b>\$643,750.00</b>

## December 2025

[illegible]

**GENERAL PURPOSE SCHOOL  
BUDGET AMENDMENTS  
December 8, 2025**

		Decrease/Revenue/DB	Increase/CR
<b>Innovative School Models (Amend-In)</b>			
71300-116-ISM	Teachers		26,820.00
71300-189-ISM	Other Salaries and Wages		55,000.00
71300-201-ISM	Social Security		5,073.00
71300-204-ISM	State Retirement		5,235.00
71300-206-ISM	Life Insurance		8.00
71300-207-ISM	Medical Insurance		2,808.00
71300-212-ISM	Medicare		1,188.00
71300-429-ISM	Instructional Supplies		141,984.00
71300-471-ISM	Software		75,000.00
71300-499-ISM	Other Supplies and Materials		7,500.00
71300-599-ISM	Other Charges		211,191.33
71300-730-ISM	Vocational Instructional Equipment		404,700.00
72130-123-ISM	Guidance Counselors		84,327.00
72130-201-ISM	Social Security		5,231.00
72130-204-ISM	State Retirement		4,869.00
72130-206-ISM	Life Insurance		48.00
72130-207-ISM	Medical Insurance		11,342.00
72130-212-ISM	Medicare		1,226.00
72230-355-ISM	Travel		5,000.00
72230-499-ISM	Other Supplies and Materials		15,000.00
72230-524-ISM	Professional Development		10,000.00
72230-790-ISM	Other Equipment		20,900.00
72710-399-ISM	Other Contracted Services		15,100.00
72710-425-ISM	Gasoline		22,000.00
46790-ISM	Other Vocational Grants	1,131,550.33	
<b>Total</b>		<b>\$ 1,131,550.33</b>	<b>\$ 1,131,550.33</b>

		Decrease/Revenue/DB	Increase/CR
<b>Public School Security Grant (FY24) (Amend-In)</b>			
72130-790-PSS24	Other Equipment		57,708.00
46980-PSS24	Other State Grants	57,708.00	
<b>Total</b>		<b>\$ 57,708.00</b>	<b>\$ 57,708.00</b>

		Decrease/Revenue/DB	Increase/CR
<b>Public School Security Grant (FY26) (Amend-In)</b>			
72130-499-PSS26	Other Supplies and Materials		52,387.56
72130-790-PSS26	Other Equipment		6,000.00
46980-PSS26	Other State Grants	58,387.56	
<b>Total</b>		<b>\$ 58,387.56</b>	<b>\$ 58,387.56</b>

**FEDERAL PROGRAMS  
BUDGET AMENDMENTS  
December 8, 2025**

		Decrease/Revenue/DB	Increase/CR
<b>Title 1 Part A (Amendment)</b>			
101-71100-722	Regular Instruction Equipment		427.96
101-72210-499	Other Supplies and Materials		4.33
101-47141	Title I Grants to LEAs	432.29	
<b>Total</b>		<b>\$ 432.29</b>	<b>\$ 432.29</b>

		Decrease/Revenue/DB	Increase/CR
<b>Title I Neglected (Amendment)</b>			
102-71100-163	Educational Assistants		8.81
102-47141	Title I Grants to LEAs	8.81	
<b>Total</b>		<b>\$ 8.81</b>	<b>\$ 8.81</b>

		Decrease/Revenue/DB	Increase/CR
<b>Title II (Amendment)</b>			
201-72210-499	Other Supplies and Materials		33.61
201-47189	Eisenhower Prof Development Grants	33.61	
<b>Total</b>		<b>\$ 33.61</b>	<b>\$ 33.61</b>

		Decrease/Revenue/DB	Increase/CR
<b>IDEA Partnership for Systemic Change (K-12) (Amendment)</b>			
893-71200-370	Contracted Substitutes(Non-Certified)		8,000.00
893-72220-312	Contracts with Private Agencies		7,000.00
893-72220-524	Staff Development	15,000.00	
<b>Total</b>		<b>\$ 15,000.00</b>	<b>\$ 15,000.00</b>

13C.

## **Grainger County Sheriff's Dept**

### **Budget Amendments**

**(December 2025)**

<b>1) From 101-49700 (Insurance recovery)</b>	<b>\$65,405.87</b>
<b>To 101-54110-338 (Veh repairs)</b>	<b>\$ 7,193.63</b>
<b>To 101-54110-718 (Vehicles)</b>	<b>\$58,212.24</b>



## **Resolution 12.8.25 A**

Whereas:

On September 1<sup>st</sup> 1998, the Tennessee State legislature passed Public Chapter 1101, codified in Tennessee Code Annotated 6-58-101-118. PC 1101 is known as The Comprehensive Growth Plan. While the focus of the Act was to deal with Tennessee's tumultuous battles over annexation and incorporation, it was also an attempt to further growth planning statewide.

Every county and associated city was required to pass their own growth plans by the end of the year 2000 or face sanctions from the state. Counties and their associated cities were to work together, through a local coordinating committee, to adopt growth plans where cities anticipated growth for the following 20 years. The goal was to identify territory that is reasonably compact yet sufficiently large to accommodate residential and nonresidential growth projected to occur during the next twenty (20) years. Also to identify territory that a reasonable and prudent person would project as the likely site of high density commercial, industrial and/or residential growth over the next twenty (20) years based on historical experience, economic trends, population growth patterns and topographical characteristics.

In short, cities had to identify areas where they felt their growth would occur over the next 20 years and would only be allowed to annex property within those areas in those 20 years. Those annexations had to be contiguous to the existing city limits. Those areas were known as the city's Urban Growth Boundaries, UGB.

PC 1101 was amended in 2014 by Public Chapter 399. The new amendment effectively eliminated cities the right to forcibly annex any property by and could only annex property, entirely within their UGB, by request or permission of the property owner(s).

PC 1101 was again amended in 2017 by Public Chapter 707. The new amendment would now permit cities to annex property that was non contiguous to the current city limits as long as the property was entirely within the city's UGB.

As stated previously, PC 1101 was intended to eliminate continuous legal battles between cities and counties over annexations and to eliminate corridor annexations and checkerboard annexations.

Unfortunately, over the last 25 years, especially with the passage of the 2017 Public Chapter 707 amendment, PC 1101 has actually intensified problems between cities and counties over annexations. In fact PC 1101 has evolved into a document that has created the very issues it was intended to prevent.

In addition, T.C.A. 6-58-111 provides that a municipality may use any of the methods in Chapter 51 to annex property that is within its UGB. However, one of these annexation methods in T.C.A. 6-51-104 is to propose annexation by resolution when petitioned by interested persons. The Tennessee Supreme Court, multiple Tennessee Attorneys General and the Municipal Technical Assistant Service have all indicated that property outside of an approved UGB can only be annexed by referendum vote. However, at least one or more municipalities have attempted annexation of property outside of its approved UGB by owner consent without either first amending its UGB to include the property or holding a referendum vote based upon its interpretation of existing annexation statutes. If this interpretation is correct, then a municipality could annex as much property of a County that adjoins the municipal boundary simply by obtaining owner consent without ever amending its UGB to include the property, without holding a referendum, and without any approval or input of the affected County.

Moreover, T.C.A. 8-3-102 allows a property owner whose property has been the subject of an annexation attempt to file an action with the Tennessee Secretary of State to determine if their property was annexed by a municipality. In at least one instance, an administrative law judge has determined that although an annexation attempt by a municipality was flawed, the statute did not provide the administrative law judge with the authority to set aside the annexation. If this statutory interpretation is correct, then property that was never properly annexed would nevertheless remain within the municipal boundary.

Now with the massive residential growth in Grainger County and many counties throughout the state, many cities are taking great advantage of the amended PC 1101, to create unsustainable residential developments costing counties millions of dollars to support the cities unchecked residential development and causing undue burdens on county residents especially in more rural areas of the county that were included in the city's UGB in 2000.

Now Therefore:

Grainger County pleads with all state legislators and particularly our district representatives, Rick Eldridge and Jessie Seal to, at the very least, review PC 1101, T.C.A. 6-58-111, T.C.A. 6-51-104, T.C.A. 8-3-102 and all existing statutes related to annexations and actions addressing the validity of the same and make corrections/amendments to make our annexation laws more clear and harmonious and to give counties a greater voice in all annexations by requiring county approval for any annexations or at best, completely repeal the now outdated PC 1101 as amended and require all city annexations to be contiguous to current city limits, be within the approved urban growth boundary and require county approval for all annexations.

Adopted the 8<sup>th</sup> day of December, 2025.

ATTEST:

\_\_\_\_\_  
Grainger County Clerk

\_\_\_\_\_  
Grainger County Commission Chair

\_\_\_\_\_  
Grainger County Mayor

**RESOLUTION**

**No. 12-8-25B**

To authorize a twelve dollar and fifty cent (\$12.50) cost in misdemeanor and felony prosecutions in Grainger County, for the purpose of defraying the cost of legal representation and support services provided indigent defendants in criminal proceedings, in accordance with Title 40, Chapter 14, Section 210 of the Tennessee Code Annotated.

**WHEREAS**, Tennessee Code Annotated Section 40-14-210(a)(1) and (a)(3), authorizes a twelve dollar and fifty cent (\$12.50) cost, in every misdemeanor and felony prosecution, for the purpose of defraying the cost of legal representation and support services provided indigent defendants in criminal proceedings, upon approval by two-thirds (2/3) majority vote of the legislative body; and

**WHEREAS**, District Public Defender, Rebecca V. Lee, has requested that the cost be assessed and remitted to the District Public Defenders Conference, 618 Church Street, Suite 300, Nashville, Tennessee 37219.

**WHEREAS**, it is the desire of the Grainger County Commission to provide a source of additional revenues to defray the cost of legal representation and other costs and support services provided indigent defendants through the District Public Defender's Office.

**NOW, THEREFORE, BE IT RESOLVED** that: pursuant to Tennessee Code Annotated section 40-14-210, the clerk of court of Grainger County having jurisdiction of state misdemeanors and felony cases, with the exception of non-moving traffic violations, and that the funds collected shall be remitted to the Public Defenders Conference to be used pursuant to the above referenced Tennessee Code Annotated Section for providing representation and support services to indigent defendants in criminal proceedings, by the Office of the District Public Defender.

VOTES: Aye \_\_\_\_\_

Nay \_\_\_\_\_

Approved: \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_  
Grainger County Mayor

Attest: \_\_\_\_\_  
Recorder

**Grainger County Sheriff's Dept****Surplus****(December 2025)**

**The following vehicles are requested to be declared surplus and to be sold on govdeals.com**

**1-2016 Ford Interceptor**

**VIN 1FM5K8AT7GGB73843 (Uses oil excessively) mileage: 236,839**

**2- 2016 Ford Interceptor**

**VIN 1FM5K8AT3GGB73841 (Bad water pump, uses oil ) mileage: 234,403**

**3- 2010 Ford Crown Vic**

**VIN 2FABP7BV5AX127406 ( paint is peeling, body has several dents, etc.) mileage: 134,280**

**Grainger County Sheriff's Dept**

**Vehicle transfers**

**(December 2025)**

**The following vehicles are requested to be transferred to other county entities.**

**1-2015 Ford Interceptor**

**VIN 1FM5K8AR3FGC27643 (Transfer to  
Grainger County Emergency Management)**

**2- 2015 Ford Interceptor**

**VIN 1FM5K8AT4FGB68243 (Transfer to  
Grainger County Emergency Services)**

**Grainger County Sheriff's Dept****Surplus taser****(December 2025)**

**I hereby request a surplus of 16 Taser X2 CEW (Control Energy Weapon) devices and accessories be given to Hancock County Sheriff's Department. These devices are no longer utilized by us since we have new ones. Hancock County will assume maintenance and other responsibilities with these devices.**

**Serial numbers are as follows:**

- 1.X3000906T
- 2.X300090MC
- 3.X30002TMA
- 4.X3000333P
- 5.X30002Y9F
- 6.X30002Y8X
- 7.X300032WM
- 8.X30007K0P
- 9.X30007KR2
- 10.X30001X8K
- 11.X300032W1
- 12.X300090K2
- 13.X300032VF
- 14.X30003PR1
- 15.X30002V0M
- 16.X3000325W

